



Youth Development Council  
Meeting Minutes  
March 20, 2014  
10:00 a.m. - 12:00 p.m.  
Oregon State Capitol, Hearing Room F  
Salem, OR 97301

**Council Members**

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| <input type="checkbox"/> Matt Morton,<br>Chair               | <input checked="" type="checkbox"/> John Teague                   | <input type="checkbox"/> David Fullerton                             | <input checked="" type="checkbox"/> Ted Martinez                | <input checked="" type="checkbox"/> Brenda A. Frank |
| <input checked="" type="checkbox"/> Jay Dixon,<br>Vice Chair | <input checked="" type="checkbox"/> Martha Brooks                 | <input type="checkbox"/> Blanca Gutierrez,<br>Youth member           | <input type="checkbox"/> Meghan Moyer                           |   |
| <input checked="" type="checkbox"/> Janet Arenz              | <input checked="" type="checkbox"/> Martha Doyle,<br>Youth member | <input checked="" type="checkbox"/> Frank Hanna-<br>Williams         | <input checked="" type="checkbox"/> Brian Pham,<br>Youth Member |   |
| <input checked="" type="checkbox"/> Jaime Arredondo          | <input checked="" type="checkbox"/> Faye Fagel                    | <input checked="" type="checkbox"/> Alicia Hays                      | <input checked="" type="checkbox"/> Lorenzo Poe                 |   |
| <input checked="" type="checkbox"/> Agnes Balassa            | <input checked="" type="checkbox"/> Mary Arnold                   | <input checked="" type="checkbox"/> Renee Hernandez,<br>Youth Member | <input checked="" type="checkbox"/> Tim Sinatra                 |   |

**YDC Staff**

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| <input checked="" type="checkbox"/> Iris Bell,<br>Executive<br>Director | <input checked="" type="checkbox"/> Matt Tschabold    | <input checked="" type="checkbox"/> Anya Sekino | <input checked="" type="checkbox"/> Rosy Alejo   |
| <input checked="" type="checkbox"/> Brenda Brooks,<br>Deputy Director   | <input checked="" type="checkbox"/> Abraham<br>Magaña | <input checked="" type="checkbox"/> Ryan Shands | <input checked="" type="checkbox"/> Karen Wilkes |

**Welcome and introductions Jay Dixon, Youth Development Council Vice Chair** -Vice Chair Dixon called the meeting to order; Karen Wilkes conducted the roll call of council members.

**Approval of December 12, 2013 Meeting Minutes; Approval of December 20, 2013 Special Meeting Minutes** - Vice Chair Jay Dixon call for the approval of the December 12 Youth Development Council (YDC) Quarterly Meeting minutes. Council Member Faye Fagel asked that a comment be added to the record regarding the Public Testimony provided by Burns Paiute Tribe. Faye's comment was noted and the minutes passed unanimously.

After a call for approval regarding the December 20, 2013 Special Meeting minutes, there were numerous omissions noted. Executive Director Iris Bell offered apologies for the omissions and informed the council there was a change in the support staff and a temporary employee had transcribed the meeting in its entirety and had difficulty in her transcription. The council voted to defer the approval of these minutes until the next quarterly meeting.

**Director's Report** - *Executive Director, Iris Bell*

**Interim Legislative Session:**

Director Bell wanted to make sure the council members received a copy of Chair Morton's letter. He updated the council on what happened during the interim session. Iris said that as she engaged in conversation with legislators, she wanted the council to know that it was heartening to hear of their support. Whether or not they supported the bill, they talked about the need of before- and after-school programs; they asked questions about

the community engagement process and youth mental health issues. Iris wanted the council members to know the work they have been doing and recommendations from the funding plan resonated with the legislature. The legislature was also happy to hear that the focus is on at-risk, disengaged and idle youth who need support to stay on track to make a successful transition from middle school to high school.

Iris reminded the council the Oregon Education Investment Board (OEIB) has been asking our council members to sit on a subcommittees and that they should contact us if they want to join an OEIB committee.

Iris went on to discuss President Obama's initiative, *My Brother's Keeper*. It is a national public-private partnership intended to improved opportunities and outcomes for males of color, which aligns with the work of the YDC.

Iris informed the council that as specific federal grants become available, the division will pursue them and bring them back to the council if they align with the council's mission.

Iris asked the council for any questions or comments. Chief John Teague said that he strongly objected to Chair Morton's February 28 letter, saying there was an inadvertent re-definition of the Juvenile Crime Prevention funds. Chief Teague read from Chair Morton's March 7 letter which stated: "... There have been some in the past few months who have characterized the juvenile crime prevention funds as being responsible for reducing juvenile crime to its lowest levels..." Teague wanted it noted that it is not known why juvenile crime has been driven down; it may or may not be because of the funds. Teague did not want the juvenile crime prevention funds minimized. Teague stated the NPC Research Group has research stating that the JCP funds being spent in Oregon are extremely beneficial. Chief Teague said that he heard there was a new NPC Research Report. Iris responded that there is a report in draft form, and that she has a meeting set up with Juliette Mackin of NCP Research to go over the report. Iris said Chair Morton could explain what he was articulating at the next quarterly meeting. Faye Fagel commented that the letter included factual information relevant to the Youth Development Council and personal opinions of the Chair. She wanted to know whether letters going out from Chair Morton reflect the personal opinion of the Chair or the position of the Youth Development Council. Vice Chair Dixon and Iris Bell both stated it is the opinion of the Chair, who was sharing what went on during the interim session. Vice Chair Dixon stated it is the Chair's prerogative to do so. Council Member Martha Brooks shared the same concerns, wanting to know if these letters in the future could state they are the views of the chair and not the Youth Development Council. Lorenzo Poe said the conversation should stop because the Chair was not present. He asked that the meeting please move forward.

### **House Bill 3231 Youth Development Council Funding Allocation Plan and Grant Information and Training Session - Matt Tschabold, Operation and Policy Analyst, Youth Development Council**

Matt Tschabold gave an update on House Bill 3231 Funding Allocation Plan and the impact of the short session. Matt discussed the legislative and gubernatorial support for the policy direction of the council and the work it has been doing. The one modification was the historically allocated population block grant to juvenile departments would be retained, despite the council's recommendation to include it in the larger community investment strategy. Matt then highlighted the three major changes. As originally stated in the adopted HB3231 Funding Allocation Plan, the grant size was \$12 million; now the grant size will be \$6.4 million. The Tier I Grant award is \$350,000 per biennium; the Tier II Grant award is \$100,000 per biennium; and the Tier III Grant award is \$50,000. Matt wanted the council to know it is no longer fiscally feasible to guarantee grants to every county and tribe, but there will still be the minimum grant established from the old system JCP formula population grant. There will still be guaranteed funds coming from the council for each county and tribe out of the formula grant: \$22,500 for small counties and \$25,000 to tribes coming to them this fiscal year. In the coming fiscal year, as

Matt Morton outlined in his letter, the Youth and Community Grant fund will be \$3 million dollars and the grant size will be half for each of the tiers. The original HB3231 Funding Allocation Plan timeline had to be modified and delayed as a result of the legislative session.

The Youth Development Division (YDD) is beginning its Grant and Information Training sessions. Each of the six in-person and two webinar sessions will be a full day event with four main components: panel discussion with staff to view the Youth Development Council, the Youth Development Division and the grants funds available, which are the Youth and Community Grant Funds; Youth and Innovation Grant Fund; Youth and Gangs Grant Fund; and the federal Youth and Crime Prevention Grant Fund. The second component will be a training by Abraham Magaña on the Comprehensive Gang Model. The third component will be the Collective Impact for Youth training done by Education Northwest in partnership with the Tamarack Institute. This is a result of feedback from the community in regards to HB3231 Funding Allocation Plan. It was decided that Collective Impact is a required component to apply for the Youth and Community Grant Fund and the Youth and Innovation Grant Fund. Finally, the fourth component is the Federal Grant Funds training and federal civil rights training by Anya Sekino, Juvenile Justice Crime Prevention Manager for the YDD.

The call for grant applications will begin in early May. Six to eight weeks after that, the communities will submit their applications, and the review process begins. The grants for programs and services should be in the communities by the beginning of September. Matt wanted the council to know that as a result of the delay, there will be a two month extension on the existing Youth Investment and Community School intergovernmental agreements (IGAs) for program and services. Matt said all information would be uploaded to the ODE website and sent out to all community partners.

Faye wanted to know if the funds no longer in the Youth and Community Grant fund would be moved over to the Crime Prevention funding in the Allocation Funding plan. Matt answered that those funds are direct grants that are not a part of this funding model, so they are not reflected in the allocation plan. Iris said only federal funds would be reflected in the Youth and Crime Prevention Fund portion of the plan. Iris said counties and tribes that are receiving JCP funds will continue to receive them until June 2015. Those funds are not up for application; they remain the same. Faye replied she felt that the council still has responsibility over the way the funds are distributed as they are still administered by the council who has authority over them. Iris again said this would not happen in the middle of a biennium, where they have already been allocated with their intergovernmental agreements. She said all funds allocated to counties and juvenile departments will remain with those counties and juvenile departments until the end of the biennium. Faye then wanted to know if a funding commitment was made to the tribes for a minimum of \$70,000 in the approval of the funding plan by the council. Iris responded there were no commitments made to the tribes. She said the tribes are in the same situation that they have always been: counties will continue to get their JCP funding, tribes will be getting minimum grants, and small counties will be getting their minimum grant through this biennium. Iris said tribes now have the ability to access all other funding streams: now they have full access in addition to their minimum grants.

Martha Brooks asked for additional clarification on how the funds would be distributed and an explanation of how the process works. Matt Tschabold said Juvenile Crime Prevention funds can go to county and tribal governments. He explained that Youth and Community Grant Funds, Youth and Innovation, and Youth and Gang Funds can be distributed to county and tribal government or programs and services through a community-based organization. Federal funds depend on the fund: some are required to go through a local government and others are not. Some require local government participation, whereas some do not. Martha questioned whether funds can be distributed to a non-profit.

She did not think HB 3231 allowed for that. Iris explained that when HB 3231 passed, the plan was approved and acknowledged. All of the statutes in the old commission system were abolished with the exception of the three statutes that maintain Juvenile Crime Prevention funds. There are no statutes that require funding to go directly to counties with respect to all the other funding streams.

Martha Brooks asked Iris to send her a copy of HB 4165. Iris said she would, and that on the front page of HB 4165 it says “relating to...”. Iris said that those are all the statutes that were abolished in the old commission system, and that the only three that remain belong to the Juvenile Crime Prevention funds. Martha even with those statutes gone, the question still is whether the council can allow funds to go directly to a non-profit or private entity. Iris said by way of example that at the Department of Education, the agency in which the council is now a division, funds are often sent directly to non-profits.

### **Committee Task Force Updates**

#### **Juvenile Justice Committee:**— *Chief John Teague, Juvenile Justice Committee Lead*

Teague stated the committee recently met and discussed key issues involving the Juvenile Justice and Delinquency Prevention Act (JJDP) and committee responsibilities. In compliance monitoring of the JJDP, the committee discovered there was an increase in violations over past few years, with good reason: Federal Compliance Monitor Ryan Shands has expanded the number of facilities. In a recent audit, YDD discovered the division is not at risk of losing federal funding. The same audit said the council needed to give some consideration to amending order by statute 491B.150. This will be discussed at length as the council moves into the 2015 session.

Chief Teague wanted to make a statement on behalf of law enforcement and facility stakeholders. One recommendation in the audit is that the council develop legislative authorization to monitor facilities. Chief Teague said he is getting pushback from some of the stakeholders, sheriff’s departments and juvenile department directors. The committee is going explain this better to stakeholders in the future, to minimize anxiety around the issue. Iris wanted the council to be aware that YDC needs to devise statutory language that should be put in place to ensure we are doing the compliance monitoring which is required by the federal government.

Chief Teague then discussed the Department of Education’s IT Department web-based reporting mechanism. This allows facility managers to report what is happening in their facilities, which in turn will help Ryan Shands better capture compliance data. This program will be available for field trials in July 2014 and should be available to all facilities by the end of 2014.

The committee then discussed Disproportionate Minority Contact gains, Juvenile Justice System Improvements and Compliance Monitoring. The committee is going to re-establish these three priorities and then ask the Governor’s Office if the committee’s priorities align with the Governor’s.

Chief Teague then stated that juvenile referrals are down in Oregon and nationally. Unfortunately, he said, in regards to black males and Native American males, Oregon is not following the same trend. Chief Teague thought that some of that could be explained with some of the agreements with some of the holding facilities, particularly in the Southern part of the state.

Faye Fagel said that she noticed in the meeting packet there was a document that had statewide data. Faye offered to let the Juvenile Justice Committee use Marion County’s data. Janet Arenz asked if the Juvenile Justice Committee has the DMC on their next agenda. Janet was interested to hear what their

strategies, goals, and targets are and what they are trying to achieve. Janet feels that these are core issues, and it is disconcerting that Oregon's DMC data is not going down. Chief Teague that the council should consider having Maria Chavez from OYA as an invited guest for a better understanding of what DMC is and what the state is doing to address it.

Anya Sekino, Juvenile Crime Prevention Manager, wanted to give a quick overview of compliance. Anya informed the council that the division is applying for formula grants from the federal government. The DMC and 3 other protections are required for any state to comply, in order to be eligible to receive funds from the Department of Justice's OJJDP. The solicitation will begin on March 31. The allocation for Oregon remains as minimum grants. The council is eligible to apply for the full \$400,000 the next fiscal year.

#### **Compliance Monitoring Report – Ryan Shands, YDD Federal Compliance Monitor**

Ryan Shands gave an overview to the council of what the newly developed web-based data reporting system does. Ryan stated that they were viewing a summarized version of what is reported. The system will automatically track facilities' inspections, violations and recommendations.

#### **Disproportionate Minority Contact – Anya Sekino, YDD Juvenile Crime Prevention Manager**

After noting one handout was incorrect, Anya asked the council to disregard the handout with the data/graphs. Anya said that there is DMC data from the last two years but it had not yet been analyzed. Once it is assessed, it will be shared with the council. The last assessment was done by Dr. Bill Feyerherm several years ago. Using data in the Juvenile Justice Information System (JJIS), the report presents the current picture of Disproportionate Minority Contact (DMC). An assessment of seven jurisdictions will judge if the effort actually impacted the numbers. Anya stated that there is a target date to get the information out, which is Tuesday, October 21, 2014, at the next Governor's Summit on DMC to be held at Linn County Community College. The vision would be to come back with an analysis of the efforts that occurred between 2012-2014. They would like to know what worked and what didn't work in the local communities. They will have an opportunity to share the successes and difficulties the seven jurisdictions have encountered over the past three to four years.

Anya then discussed the Crossover Youth Model to engage several disciplines in changing the way counties process youth who are in their facilities. This program was created for youth who are dually involved in the Welfare System and the Juvenile Justice System, and how they get processed by the courts up to the time they enter a juvenile facility. Right now Washington and Lane counties are engaged in using this model, and would like to spread the model statewide. Martha Brooks wanted to thank Anya for bringing the Crossover Model to Washington County. Faye applauded the Youth Development Council for bringing the Crossover Model to Oregon and she thought it was a good effort but it is too late. Faye had recently met with the Oregon Youth Authority and was given data that stated at any given time Marion County has 40 discretionary youth in a correctional facility. She said she was shocked when they began to go over the data of what the dynamics are and that the numbers were staggering, showing how many of those youth were from the DHS system and the amount of abuse and neglect they suffered and how those situations were handled.

#### **Employment, Internship and Career Development Committee - Agnes Balassa Committee Lead**

The Employment, Internship and Career Development Committee's last meeting focused on several topics. The committee discussed what their mission might be and what would be their greatest usefulness and how they would fit in the developmental process in the adoption of the definition of College and Career Readiness for Oregon. As a committee, they offered recommendations to further the

definition. The committee suggested the language was lacking when it came to focusing on real life issues facing our youth, and successful outcomes. Another recommendation would be to recognize training and/or college courses and not assume youth training necessarily come from college courses that are credit bearing. Another recommendation the committee made was to self-advocate so youth can identify what resources are available for them to achieve their goals. Agnes said the reason the committee had this conversation was that once the Oregon Education Investment Board adopts the definition, it also becomes the definition that the Youth Development Council uses for policy-making purposes. One last comment Agnes made which she felt was important is that the council should not always think about public programs or state and county government-run programs. She wants the council to keep in mind the non-profit, community based programs that are really making a huge difference and positive experience for our youth.

#### **Invited Testimony- (out of turn due to schedule conflict)**

**Dr. Hilda Rosselli, College and Career Readiness Director, OEIB** – Hilda provided an overview of the College and Career Readiness definition. She began by thanking the Employment, Internship and Career Development Committee for offering its insights to help make the definition even more relevant for today's youth. Hilda described how the OEIB committee arrived at the definition, which began by compiling the latest research from other states that had adopted a similar definition. Over 280 individuals gave their input and a cross-agency team then further outlined the definition.

**State Youth Serving Agencies - Alicia Hayes, Committee Lead** - The State Youth Serving Agency committee met the last Wednesday in January. They spent hours reviewing the data that had been provided by EcoNorthwest along with the state serving agencies that had been identified. The committee developed questions and parameters, and has plans to begin to create an executive summary around the information they have reviewed.

**Administrative Rules and Bylaws Taskforce-Matt Tschabold, YDD Operations and Policy Analyst**  
Matt spoke on behalf of the task force, saying Chair Matt Morton had been in the process of recruiting members for the taskforce. Those members are: Meghan Moyer committee lead, who was appointed at the last council meeting in December. Also chosen were David Fullerton, Janet Arenz, Jaime Arredondo and Agnes Balassa. The taskforce had not met yet, but will soon come together to form the Administrative Rules and Bylaws.

#### **Additional Invited Testimony**

##### **Training Teens for Tomorrow – Boys & Girls Club, Timothy Sinatra, Executive Director – Boys & Girls Club of Salem, Marion and Polk Counties**

Council member Tim Sinatra, Executive Director of the Boys and Girls Club, expressed it was an honor to be able to share some best practices that work for his organization in Workforce Development in a localized approach. The *T3: Training Teens for Tomorrow* concept was formed by asking if the community is doing enough for the youth to be contenders for the future career pathways, particularly those who have many distractions, barriers and challenges. They asked employers what requirements they need for an entry level employee to be successful and be “go ready.” The Boys and Girls Club did research which validated the research that the State of Oregon's Workforce Development Program did. In 16 months they talked to large and small businesses, heads of colleges, professors and teachers. The main theme that emerged is that this a global economy and technology is outpacing education. The T3 program is an education, prevention and employment program all in one.

**Kaitlynn Chritton, Career Development Specialist for the Boys and Girls Club-** Kaitlynn spoke about a progressive six phase approach, along with the T3 program results and how collective impact was utilized along with a community based workforce and the scope of service.

**Evann Remington, President/CEO Fresh 'n Local Foods, Inc., a T3 Employer -** Evann's company produces high quality and nutritious lunches all across Oregon. Her company started working with the Boys and Girls Club four years ago and is very impressed with its leadership and commitment to quality, as evidenced by the well-trained youth she has hired through the club.

**Vanessa Vasquez, Receptionist/Administrative Assistant Fresh 'n Local Food, Inc., T3 Participant** When Vanessa came to the Boys and Girls Club, she was facing many stresses in her home life that were starting to negatively affect her school life. She spoke to the council about the positive influence the Boys And Girls Club T3 program has had on her life, saying it has helped her to achieve her goals of graduating from high school, going to college, and getting and keeping a job. The program also helped her face her fears. She learned how to stay on track and build her confidence.

### **NCRC Discussion**

After the T3 conversation, Director Iris Bell asked what the acronym NCRC stood for. Council member and Workforce Policy Advisor to the Governor, Agnes Balassa, said she would like to speak to the National Career Readiness Certification (NCRC), which is a nationally recognized tool developed by ACT, the company that does the college testing for high schools. They profiled about 16,000 to 20,000 jobs and identified three skill sets that are required for any job description: the ability to locate information; the ability to apply reading; and the ability to apply math. An assessment was developed that certifies individuals in the Bronze, Silver, Gold or Platinum levels. The NCRC in Oregon has statutes that require policy that allows two of the NCRC tests, math and reading, to serve as proof of proficiency in math or reading as high school requirements. Agnes also said a student who scores well on the Gold NCRC test can use that as a demonstration of skills for high school graduation. If they score high in all three categories they receive a certificate recognized by businesses.

Iris recommended that this information be shared with the Oregon Education Investment Board, because this is the type of program they are examining that serve our youth across the state. She also said it should be shared with the Workforce Investment Board.

Council member Brenda Frank wanted the council to know that although she believes the NCRC model is really great, comprehensive, and a great re-introduction, she has some concerns. She feels the employers insist on using the NCRC levels, mainly in Multnomah and Marion counties, where they have manufacturing. Other counties, like Klamath, have shown interest but it requires a great amount of desk auditing about what the job specifically does if they are going to use the NCRC. Another drawback, she said, is that NCRC cannot use a proctor to help anyone who may have a disability and it's only computerized and only offered in English. Brenda said NCRC is not required by federal law nor is there any funding available to expand the NCRC. Her concern is that the NCRC will not meet the needs of a large group of people with diversities. But she said she is very happy to see the program come around again. Brenda has used the program on a very small scale with the Tribes and it has worked for them.

Agnes said that if the council is interested, she would be happy to contact NCRC and have someone come and give the council a presentation. She said NCRC has had good results with minority and disadvantaged youth. She said it really would be worth getting additional information and bring examples of the tests and how they are administered, so the council members could draw their own conclusions about the NCRC.

**Public Testimony:**

*Bill Thomas, Washington County Department of Health and Humans Services -*

Bill asked for clarification in regards to the Youth and Community Grant Fund. He wanted to know who would be eligible to apply and how the funds would flow to the communities. Iris told Bill that YDD staff would make clarifications. She said YDD asked the Legislative Fiscal Office to clarify Speaker Kotek's comments based on the statutes and the intent. Iris said LFO said the intent was to ensure the Juvenile Crime Prevention Fund was to remain in place, and not include the Youth Investment funds.

**Adjourned:** The meeting was adjourned at 12:15 p.m.